# **Pentwater Township Library**

## **Fund Balance Policy**

#### **Purpose**

The following policy has been adopted by the Pentwater Township Library (Library) Board of Trustees in order to address the implications of Governmental Accounting Standards Board (GASB), Fund Balance Reporting and Governmental Fund Definitions. The policy is created in consideration of unanticipated events that could adversely affect the financial condition of the Library and jeopardize the continuation of necessary public services. This policy will ensure that the Library maintains adequate fund balances and reserves in order to:

- Provide sufficient cash flow for daily financial needs;
- Secure and maintain investment grade bond ratings;
- Offset significant economic downturns or revenue shortfalls;
- Provide funds for unforeseen expenditures related to emergencies.

This policy and the procedures promulgated under it supersede all previous regulations regarding the Library's fund balance and reserve policies.

#### **Fund Type Definitions**

The following definitions will be used in reporting activity in governmental funds across the Library. The Pentwater Township Library may or may not report all fund types in any given reporting period, based on actual circumstances and activity.

- **General Fund** is used to account for all financial resources not accounted for and reported in another fund.
- **Special Revenue Funds** are used to account and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects.
- **Debt Service Funds** are used to account for all financial resources restricted, committed or assigned to expenditure for principal and interest.
- **Capital Projects Funds** are used to account for all financial resources restricted, committed or assigned to expenditure for the acquisition or construction of capital assets.
- **Permanent Funds** are used to account for resources restricted to the extent that only earnings, and not principal, may be used for purposes that support the Library's purposes.

#### **Fund Balance Reporting in Governmental Funds**

Fund balance will be reported in governmental funds under the following categories using the definitions provided by GASB:

#### • Non-spendable Fund Balance

- Definition Includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.
- Classification Non-spendable amounts will be determined before all other classifications and consist of the following items (as applicable in any given fiscal year):
  - The Library will maintain a fund balance equal to the balance of any long-term outstanding balances due from others (including other library funds).
  - The Library will maintain a fund balance equal to the value of inventory balances and prepaid items (to the extent that such balances are not offset with liabilities and actually result in fund balance).
  - The Library will maintain a fund balance equal to the corpus (principal) of any permanent funds that are legally or contractually required to be maintained intact.
  - The Library will maintain a fund balance equal to the balance of any land or other non-financial assets held for sale.

#### Restricted Fund Balance

 Definition — Includes amounts that can be spent only for the specific purposes stipulated by the constitution, external resource providers, or through enabling legislation.

#### Committed Fund Balance

- Definition Includes amounts that can be used only for the specific purposes determined by a formal action of the Board of Trustees.
- Authority to Commit Commitments will only be used for specific purposes pursuant to a formal action of the Board of Trustees. A majority vote is required to approve a commitment and a two-thirds majority vote is required to remove a commitment.

#### Assigned Fund Balance

- Definition Includes amounts intended to be used by the Library for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed.
- Authority to Assign The Board of Trustees delegates to the [Committee or Administrator] or his/her/their designee the authority to assign amounts to be used for specific purposes. Such assignments cannot exceed the available (spendable, unrestricted, uncommitted) fund balance in any particular fund.

### Unassigned Fund Balance

 Definition - Includes the residual classification for the Library's general fund and includes all spendable amounts not contained in the other classifications. In other funds, the unassigned classification should be used only to report a deficit balance from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

<u>Operational Guidelines</u> - The following guidelines address the classification and use of fund balance in governmental funds:

- Classifying Fund Balance Amounts Fund Balance classifications depict the nature of the net
  resources that are reported in a governmental fund. An individual governmental fund may
  include non-spendable resources and amounts that are restricted, committed, or assigned, or
  any combination of those classifications. The general fund may also include an unassigned
  amount.
- **Encumbrance Reporting** Encumbering amounts for specific purposes for which resources have already been restricted, committed, or assigned should not result in separate display of encumbered amounts. Encumbered amounts for specific purposes for which amounts have not been previously restricted, committed or assigned, will be classified as committed or assigned, as appropriate, based on the definitions and criteria set forth in GASB.
- Prioritization of Fund Balance Use When an expenditure is incurred for purposes for which
  both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, it
  shall be the policy of the Library to consider restricted amounts to have been reduced first.
  When an expenditure is incurred for purposes for which amounts in any of the unrestricted fund
  balance classifications could be used, it shall be the policy of the Library that committed
  amounts would be reduced first, followed by assigned amounts and then unassigned amounts.
  - Minimum Unassigned Fund Balance The Library will maintain an unrestricted fund balance in the General Fund ranging from [20] percent to [30] percent of current year general operating expenditures. This minimum fund balance is to protect against cash flow shortfalls related to timing of projected revenue receipts and to maintain a budget stabilization commitment. Unrestricted fund balances, for the purpose of this fund balance recalculation, will include unassigned and assigned fund balances.
  - Replenishing Deficiencies When the Fund Balance falls below the minimum [20] percent range, the Library will replenish shortages/deficiencies using the budget strategies and timeframes described below. The following budgetary strategies shall be utilized by the Library to replenish funding deficiencies:
    - The Library will reduce recurring expenditures to eliminate any structural deficit or;
    - The Library will increase revenues or pursue other funding sources, or
    - Some combination of the two options above.

- Minimum Fund Balance Deficiencies shall be replenished within the following time periods:
  - Deficiency resulting in a minimum fund balance between [15] percent and
     [20] percent shall be replenished over a period not to exceed one year.
  - Deficiency resulting in a minimum fund balance between [10] percent and
     [15] percent shall be replenished over a period not to exceed three years.
  - Deficiency resulting in a minimum fund balance of less than [10] percent shall be replenished over a period not to exceed five years.
- Surplus Fund Balance Should the unrestricted fund balance of the General Fund ever exceed the maximum [30] percent range, the Library will consider such fund balance surpluses for one-time expenditures that are non-recurring in nature and which will not require additional future expense outlays for maintenance, additional staffing, or other recurring expenditures.

<u>Implementation and Review</u> - Upon adoption of this policy the Board of Trustees authorizes the Library Director to establish any standards and procedures which may be necessary for its implementation. The Finance Committee shall review this policy at least annually and make any recommendations for changes to the Board of Trustees .

Adopted at a regular meeting of the Pentwater Township Library Board of Trustees on: <u>07 19 2022</u>.